College Success Institute

SSI FUNDING FORMULA UPDATE & INSTITUTIONAL ANALYSIS

FY 2018-19 FORMULA DETAILS

NEXT STEPS

INSTITUTIONAL ANALYSIS

February 9, 2018
National Context

RATIONALE, STATE TRENDS, FUNDING
Policy Rationale for Funding for Outcomes

Align funding method with state/system priorities

- Attainment & Equity
- Jobs/Economic Development
- Accountability & Transparency

Support Scaling of Proven Student Success Practices

Programmatic Evaluation and Change

Improve Efficiency & Reward Outcomes

Align institution priorities
States Developing and Implementing OBF Models

- AR and UT: Implementing a new OBF model for universities and community colleges in FY19
- NC: North Carolina is implementing OBF and is revising the funding formula for the UNC system
- NV: Nevada's performance pool carve out was funded in the second year of the 2018-19 biennium
- WI: Wisconsin is implementing OBF for the technical colleges and is developing a model for the university and community colleges

Data collected as of January 2018
OBF Typology

State funding systems vary significantly in design, focus and sophistication. These range from historical or “base-plus” model to formula driven enrollment-based and outcomes-based funding. The latter creates incentives typically tied directly to state goals.

HCM Strategists has developed a typology for Outcomes-Based Funding ranging from Type I (Rudimentary) to Type IV (Advanced).

<table>
<thead>
<tr>
<th>Type</th>
<th>Description</th>
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</table>
| **Type I** | State does not have completion/attainment goals and related priorities  
• Reliant on new funding only  
• Low level of state funding (under 5%)  
• Does not differentiate by institutional mission  
• Total degree/credential completion not included  
• Outcomes for underrepresented students not prioritized  
• Target/recapture approach  
• May not have been sustained for two or more consecutive fiscal years |
| **Type II** | State has completion/attainment goals and related priorities  
• Recurring/Base funding  
• Low level of state funding (under 5%)  
• Does not differentiate by institutional mission  
• Total degree/credential completion included  
• Outcomes for underrepresented students may be prioritized  
• Target/recapture approach likely  
• May not have been sustained for two or more consecutive fiscal years |
| **Type III** | State has completion/attainment goals and related priorities  
• Recurring/Base funding  
• Moderate level of state funding (5 - 24.9%)  
• Differentiates by institutional mission, likely  
• Total degree/credential completion included  
• Outcomes for underrepresented students prioritized  
• May not be formula driven  
• Not sustained for two or more consecutive fiscal years |
| **Type IV** | State has completion/attainment goals and related priorities  
• Recurring/Base funding  
• High level of state funding (25% or greater)  
• Differentiates by institutional mission  
• Total degree/credential completion included  
• Outcomes for underrepresented students prioritized  
• Formula driven/incents continuous improvement  
• Sustained for two or more consecutive fiscal years |
OBF in 2-Year Sectors by Type in FY18

Type I (Rudimentary)
Type II
Type III
Type IV (Advanced)

Data collected as of January 2018
OBF in 4-Year Sectors by Type in FY18

PA: Pennsylvania is implementing OBF for PASSHE universities only

Data collected as of January 2018
Funding Associated with OBF Models

• Wide variation in funding in scope, structure and sophistication in state funding models

• Outcomes funding formulas are comprised of four general components:
  ◦ Progression and degree completion
  ◦ Course completion
  ◦ Mission funding
  ◦ Non-OBF/other funding

In many states outcomes funding remains a small portion of state support to institutions
Outcomes-Based Funding in Two and Four-year Sectors Combined as Percentage of Overall FY18 State Funded Institutional Support

By course completion, progression/degree completion and mission components

Course Completion | Progression & Degree Completion | Other/Mission | Total Non-OBF
Outcomes-Based Funding in 2-Year Sector as Percentage of Overall Sector
FY 2018 State-Funded Institutional Support
By course completion, progression/degree completion and mission components

Course Completion  Progression & Degree Completion  Other/Mission  Total Non-OBF
Ohio SSI

TIMELINE, FY 2018-19 MODEL, NEXT STEPS
Guiding Principles of the Consultation

- Hold true to the mission and priorities of community colleges of access, completion, quality and workforce development
- Incentivize institutions to adopt evidence-based practices to help them succeed
- Align with state priorities and initiatives
- Be simple to understand and communicate
- Develop model that is sustainable, consistent and reliable
Ohio Community College Formula
Recent History

**FY 2009-2013**
Primarily enrollment-based with inclusion of success points (5% to 10%)
Stop Loss (99%-96%)

**FY 2014**
50% enrollment + 25% course completion + 25% success points
97% stop loss

**FY 2015 - Today**
Combination of course completion (50%), success points (25%) & completion metrics (25%)
At-risk or access category application
No stop loss
FY 2018 & FY 2019 Overview

The fiscal year 2018 & 2019 SSI funding formula maintained the general construct, component breakdown and weighting structure as was used in FY 2017. The formula still consists of three components:

1. Course Completions (50%)
2. Success Points (25%)
3. Completions (25%)
FY 2018 Framework Summary

- Cost-Based Completion Milestones*: 25%
- Cost-Based Course Completion*: 50%
- Success Points: 25%

All data averaged over three years

* Access Category Weights Applied
- **ADULT** (over age 25 at time of enrollment)
- **LOW-INCOME**, Pell Eligible (ever in college career)
- **MINORITY** (African American, Hispanic, Native American)
- **ACADEMICALLY UNDERPREPARED** (using remediation free standards, math only for FY 18 & FY 19)
Component 1: Course Completion (50%)

Cost-Based Calculation

• Average statewide cost based on level of course and subject area (aggregation of CIP codes)
• # of FTE who pass course * determined cost

Access category weight

• 15% for any student with one (or more) risk factors
Success Points (25%)

Developmental Education Success
• # of Students completing developmental education Math and enrolling in a college-level math course (1 point)
• # of Students completing developmental education English & enrolling in a college-level English course (1 point)

12 Credit Hours
• # of students earning first 12 college-level credits (1 point)

24 Credit Hours
• # of students earning first 24 college-level credits (1 point)

36 Credit Hours
• # of students earning first 36 college-level credits (1 point)
Completion Milestones (25%)

- Associates Degree Completions
- Long-term Certificate Completions
- Transfer w/12+credit hours

Cost-Based Model

Access Category Weights
- 25% for one access category
- 66% for two access categories
- 150% for three access categories
- 200% for four access categories
Of Note: Academically Underprepared Access Category

• **Remediation Free Standards**
  ➢ Phased-in based on Ohio Remediation Free Standards.
  ➢ This means only students first enrolled in fall of 2013 can be identified as academically underprepared.

• **Math-Only**
  ➢ Due to some flexibility in the standards for English, the FY 2018 and 19 funding formula will continue to be based only on the mathematics standards.

• **Weighting Structure:**
  ➢ Flat Weight for Course Completions: 15 percent
  ➢ Number of Categories for Completion Milestones:
    ◦ One category: 25 percent
    ◦ Two categories: 66 percent
    ◦ Three categories: 150 percent
    ◦ Four categories: 200 percent
Of Note: Certificates

30+ Credit Hour Certificates
FY 2018 is first year this component is fully incorporated:

- Used most recent data in first year (FY 2015) of formula (data from FY 2014);

- Use of actual data for student success points and completion milestones formula components beginning in FY 2016; and

- Use of three-year average results in:
  - 1/3 of awarded certificates counted in FY 2015 & FY 2016
  - 2/3 of awarded certificates counted in FY 2017
  - 100% of awarded certificates counted in FY 2018
## FY 2017-18 Data

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<tr>
<th>Component</th>
<th>FY 2018</th>
<th>FY 2019</th>
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<tr>
<td><strong>Course Completions (50% of SSI)</strong></td>
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<tr>
<td><strong>Success Points (25% of SSI)</strong></td>
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Next Steps
Priorities for Review

1. Academic Preparation Access Category & Developmental Education Success Points
   ◦ Develop recommendation for revision for FY2020

2. Further Improve Data Integrity

3. Additional Policy Issues:
   ◦ Evaluate existing model to understand relation to additional policy priorities and goals

4. Continuous Improvement & Best Practices
Institutional SSI Analysis
Overall Analysis

The Institutional Analysis packet includes detailed institution specific information on outcomes which are included within the State Share of Instruction (SSI) funding calculation. For analysis purposes these data are compared to cost-weighted FTE enrollment as well as Overall and Access FTE. This information can be understood relative to the overall performance of Ohio community colleges.

• The SSI Proxy includes cost-weighted FTE in accordance with the prior funding system. This provides a baseline to view components of the performance-based SSI, including Completed FTE and Completion Milestones.

• Each institution’s proportional share of SSI is provided and can serve as a comparison benchmark to identify institutional strengths and weaknesses to focus attention.

• Data and prompts included within the analysis provide a starting place for institutional analysis to help guide internal decision making, review and investments.

• Every data point can and should be understood in the context of each institution’s unique student body and portfolio of programs.
Course Completion Analysis

The Course Completion Analysis compares each institution’s share of Completed FTE to the share of the SSI Proxy.

This analysis allows institutions to understand whether course enrollments and completion rates, both overall and for access students, are relatively high or low.
Success Point Analysis

The Success Point Analysis compares the proportional Credit Hour and Developmental Success to Overall and Access FTE.

This analysis allows institutions to understand whether their students are meeting credit hour thresholds or successfully completing developmental courses and enrolling in relevant college level courses.
Completion Milestones

The Completion Milestone Analysis compares the proportional number of degrees, certificates, and transfers relative to the SSI Proxy share.

This analysis allows institutions to understand whether their students, both overall and for access students, are reaching their completion or transfer goals.
Access Categories

Access Factors include, adult, low-income, academically underprepared and minority students.

Appendix A includes breakdowns in FTE completion rates, developmental education and degree, certificate and transfers by all access categories.

This information will help identify which priority populations institutions serve and whether there are areas for greater emphasis.
Wrap-Up: Team Discussion

1. How does your share of SSI components compare to the share of the SSI Proxy or enrollment share?

2. Access Populations
   - What student populations does our institution primarily serve, and are these students successful in course completion, transfer and degree or certificate completion?
   - Are there particular efforts which could be made or scaled to support certain student populations?
   - What are the goals and needs of different students and can pathways and supports be developed to help students reach these goals?

3. Summative Analysis
   - What patterns do you see within or across components?
   - Based on data and SSI outcomes, what are the priority areas for additional analysis?
   - What additional data would be helpful?
   - What other campus stakeholders need to be engaged?
SSI Trend Analysis

Examines the metrics and funding trends of the FY2015 through FY2018 State Share of Instruction (SSI) Distributions.

• **SSI Funding Trends**
  • Completions, Total and Access
  • Course Completions, Total and Access
  • Success Points

• **SSI Outcome Production Trends**
  • Completions, Total and Access
  • Course Completions, Total and Access
  • Success Points
  • FTE, by type
  • Course Completion Rates, Total and Access

• **Model Cost Trends**
  • Completion Costs
  • Course reimbursement costs
1. How does your share of course completions compare to your SSI FTE proxy share?

2. Are your institution’s outcomes on this component driven by higher/lower than average enrollments, higher/lower than average completions? (Appendix A)
   - Are there differences in FTE enrollments compared to FTE course completions?
   - How do your course enrollment rates and completions compare to sector averages?
   - Are there disparities in completion rates for access students or for other student populations?

3. Other questions for consideration and further analysis
   - Are there bottleneck courses with relatively low completion rates? If so, how can this be addressed?
   - Are there disparities in completion rates for access students or for other student populations? If so, how can efforts be focused to increase course completion?
   - Are there differences in completion rates by mode of delivery?
   - Are there programs already in place which help students succeed and could be expanded?
Completion Milestones: Team Discussion

1. **How do your completion milestones compare to your institution’s SSI Proxy?**

2. **Transfers:**
   - How does your institution’s transfer outcomes compare to sector averages?
   - How does your institutions transfer outcomes compare to enrollment (first table in the Appendix)? Are there gaps across groups of students?
   - Could further efforts be made to ensure that students who intend to transfer understand the advantages of earning as many credit hours as possible at Belmont before they transfer?

3. **Certificates:**
   - How does your institution’s certificate outcomes compare to sector averages?
   - How does your institution’s certificate outcomes compare to enrollment (first table in the Appendix)? Are there gaps across groups of students?
   - Could further efforts be made to ensure that all students who fulfill requirements for a certificate receive one?

4. **Degree Completions:**
   - How does your institution’s degree outcomes compare to sector averages?
   - How does your institution’s degree outcomes compare to enrollment (first table in the Appendix)? Are there gaps across groups of students?
   - Could further efforts be made to ensure that all students who fulfill requirements for a degree receive one?
Success Points: Team Discussion

1. How do your success point measures (credit hour thresholds) and developmental success points compare to the eligible FTE share?

2. Credit Hour Thresholds:
   - What additional data would you want to review to understand how students are progressing through these thresholds?
   - What programs are in place to support student persistence and credit accumulation?

3. Developmental Education (Appendix A):
   - How do your developmental education enrollments and completions compare to sector averages?
   - Are there differences between math and English?
   - Are there systematic differences depending on student characteristics?
   - What additional data would you want to review to understand student success in this area and how students are progressing into and completing college level English and Math?